Standard Fare for the Congressional Fellowship Program

At the beginning of each year, the CFP staff has its hands full helping place Fellows in congressional staff positions and arranging speakers for the bimonthly Wilson Seminar Series. In past seminars, Fellows have met with discussants from the General Accounting Office, the Congressional Budget Office, the Office of Legislative Counsel, the House Parliamentarian, and other support arms of the Congress to examine the major policy issues facing the institution. Also underway is selection for the 2003–2004 class of Fellows. While the quantity and quality of applicants made it especially difficult for the outside selection panel to select candidates for interviews, longtime supporters of the program were nevertheless delighted at the recent upsurge of interest. In addition, we are in the early stages of determining the viability of a parliamentary exchange with the European Parliament staff. It would be comparable to our two-decades-old Canadian Parliamentary Exchange, which remains a highlight for each class of Fellows.

CFP Celebrates 50 Years

Meanwhile, the staff has been working on projects connected to this year's 50th anniversary of the APSA Congressional Fellowship Program to be celebrated over the Labor Day Weekend with the Association's centennial at the Annual Meeting in Philadelphia. One major anniversary project has been to prepare a revised Alumni Directory, including office assignments and updated contact information. As the last edition predated the use of email, it is especially important that all former Fellows send us their current position and office address, as well as their home address, phone number, and email address to cfp@apsanet.org.

Another project involves producing a brief chronicle of the program's 50 years. The history of the Fellowship would is largely contained in oral accounts accumulated over the years by long-time supporters like Walter Beach and Fred Holborn. Until the appearance in 1968 of *PS*, most of the notices about the fellowship appeared in the *APSR*. These notes tended to repeat only the names of the Fellows and their assignment changes year after year. Even the fellowship's Advisory Committee was notable only for the long tenure of its stalwart friends. It has been a challenge sifting through these scant archives to produce a brief yet stimulating account of the program's history. However, our work is far from finished. We would greatly appreciate any anecdotal material, heavy on good humor, to avoid a dry-as-bones rendition of a program which is seldom dry. Any stories or suggestions may be sent to the email address listed above.

We are also in the process of organizing several panels featuring former Fellows at the 2003 Annual Meeting. One such panel would be a decade-by-decade review of the changing views of Congress. Another would focus on the nexus between academic and applied politics and the legislative impact of the discipline. And finally, some sort of dinner uniting current and former Congressional Fellows seems appropriate, albeit daunting in scope. We've tentatively reserved a room at the nearby Union League Club and have written speaking invitations to several high-profile former Fellows and Advisory Committee members.

Should those guests not pan out, an alternative would be to have a former Fellow from each of the fellowship's five decades reminisce briefly on their experiences. While our annual Capitol Hill reception tends to feature DC alumni, dinner at the annual meeting would hopefully draw Fellows from all over the country. We haven't determined the cost of such a dinner, but if interested in an evening of nostalgia on Friday, August 29th or Saturday, August 30th, please let us know. Please address your email: Philadelphia Dinner.

50th Class of Fellows Secure Office Assignments

The only constant in the APSA Congressional Fellowship Program is that it is always in flux. The character of each class of Fellows serves as a mirror to changes within individual career paths and the direction of the country as a whole. Where once the typical political scientist was an Americanist specializing in the legislative process, today's Fellows include internationalists keen on the legislative role in foreign policy formulation and judicial specialists curious about influences on the advise and consent role of the Senate. Similarly, a decade ago most Robert Wood Johnson health policy Fellows were doctors from academic settings. Now, one is just as likely to be a



Members of the 2002–2003 class of Congressional Fellows and CFP staff at the International Student House/Philippine Embassy-sponsored "Filipino Night" in February.

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public health professional on a Navajo reservation as the chair at a university School of Medicine.

As the Fellows have changed over time, so too has the institution of Congress. Each year brings fresh challenges and rewards to the search for congressional assignments. The CFP staff has typically sent out some 750 letters each year announcing the Fellowship to the House and Senate Chiefs of Staff and the majority and minority committee staff directors. This year, to avoid lingering irradiation delays from last year's anthrax scare, these letters were sent via email. This resulted in much more rapid responses from offices, including many that had never before had a Fellow. The Fellows also adapted their searches electronically by devising a listserv to keep in touch throughout the process and to pass on helpful tips. These messages ranged from the prosaic, "I don't know how the snow will affect resume drop-offs Friday," to the candid, "Just FYI on this guy . . . Very young staff with more electoral experience than legislative experience . . . ."

One obstacle to the search for assignments was presented by the drawn-out reorganization of Congress following the elections, including the switch in the Senate majority. National Security Agency Fellow Ed Garrant, for one, expressed disappointment that freshmen Senators were not in a position to hire immediately. These delays were accompanied by prolonged negotiations over committee assignments and many Fellows found that offices could not make offers until staff and space had been reallocated. Like a number of his colleagues, Bureau of Land Management Fellow Rem Hawes waited more than a month before his top three offices could offer him a position, as the Thanksgiving holiday, the congressional recess, and the closing lame-duck session froze hiring. Yet, as Knight Foundation Fellow Jennifer Crowe discovered, "Patience and persistence were key." Recognizing that congressional staff were often hard to get in touch with, she learned to "sweet-talk my way behind the wall for an interview." To counterbalance the effects of "the surplus of free labor," Political Scientist Fellow Art Ward found that "blanketing the Hill with resumes, emails and phone calls" resulted in success. And although Defense Intelligence Agency Fellow Steve Haaga sometimes got "the sneaking suspicion that 22 year-olds were throwing my resume in the trash as soon as I moved down the hallway," he was pleasantly surprised by the advice and referral offered by offices that were not in a position to hire.

This year's interview process was particularly marked by the major policy issues facing the nation, including homeland security, the possibility of war with Iraq, divisions within NATO and the UN, threats of terrorist attacks, and the economy's continuing stagnation. As a result, congressional offices actively sought Fellows with expertise in foreign affairs and placed a premium on security clearances. The longtime core of the fellowship, political scientists and journalists, continued to receive favor for their abilities to

Upcoming Book by Congressional Fellow Examines Anthrax Attack

Twenty years after I roamed the halls of Congress during my Congressional Fellowship year, I suddenly found myself back at the Capitol researching my new book on the 2001 anthrax attacks, *The Killer Strain: Anthrax and a Government Exposed* (HarperCollins). Once again, the contacts and insights I gained as an APSA fellow (class of 1981–1982) proved invaluable.

The book reconstructs how the federal government handled—or better said, mishandled—the first bioterror attack involving anthrax on American soil, a deadly bioterror dress rehearsal that left five dead and 10,000 more on antibiotic treatment for possible exposure to a lethal germ. It deals in great detail with the two anthrax-packed letters sent to the Capitol Hill offices of Sen. Tom Daschle and Sen. Patrick Leahy, the prompt medical response offered to Hill staffers, and the bitter national debate that erupted over the issue of disparate medical treatment for the blue-collar workers who were exposed at the nearby Brentwood postal distribution center. Distressingly, it concludes that on the verge of possible war with Iraq and fears of new bioterror assaults, agencies at the local, state, and federal level remain frighteningly ill-prepared to deal with bioterrorism. The problems are not fixable simply by the huge infusion of preparedness funding promised by the Bush administration. They demand quick, nimble thinking and flexibility by agencies at every level of government—qualities that are often so hard to find in entrenched bureaucracies.

Of course, there are exceptions, as evidenced in the office of Sen. Patrick Leahy. When the first anthrax letters surfaced in October, Leahy's top staffers began to think hard about the possible implications of a madman trying to win attention by using the U.S. mail to distribute anthrax. "Who would be next?", they wondered.

Pondering these awful realities, chief of staff Luke Albee and office manager Clara Kircher made a command decision. Until futher notice, they suspended mail delivery to the office. Instead, the office's top staffers—not the lowly interns—would pick up the mail and sort through it—carefully weeding out the essential items and holding anything suspicious for authorities. Albee did not want to risk having an innocent college student open a lethal time bomb.

As it turned out, Albee's instinct was correct. A letter intended for Leahy had been mailed by the anthrax killer on the same day as a similar letter was mailed to Daschle's Hart Building office. At the Brentwood mail distribution center, the zipcode on the Leahy letter was misread by mechanical sorters, and instead of coming to Capitol Hill, it was routed to a distant State Department mailroom in Virginia. It became one of the thousands of pieces of mail quarantined after the Daschle letter was opened and chaos erupted on Capitol Hill. The anthrax packed into the Leahy letter was highly lethal, exposing a State Department mailroom worker to inhalation anthrax.

Leahy later told me that he considered Albee a hero in light of the preemptive actions he took to protect the staff. This was a decision that involved no bioterror funding, no expensive preparedness drills—just common sense and good communcation. But if and when America suffers another bioterror attack, it will be public servants like Albee who help limit the human toll.

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Assistant Managing Editor for Investigations
The Washington Post

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identify and analyze complex issues, to write cogently and quickly, to handle a wide range of policy issues, and to provide verbal briefings. And, given the increased scrutiny of Congress, press skills were also in high demand. Finally, although land resource expertise prompted many job offers last year, this year health care and Social Security topped the list of domestic policy concerns.

Ironically, at a time when the United States finds itself dealing with the realities of global policy on multiple fronts, more effort was required of our international fellows to secure an assignment than of any other group. Although they offered fresh international perspectives, not to mention expertise, they were often handicapped by not having the security clearances required for many international relations staff positions. They were less conditioned to their voice and email messages not being returned by harried congressional staff, and during interviews, seemed to be more routinely "tested" on their understanding of U.S. policy. As a group, however, they brought that ingredient most essential in securing interviews and eventual assignments: tenacity. Accepting the CFP staff advice to "cast a wide net," one of our international fellows sent out more than 50 resumes. Their patience paid off as they all found excellent assignments that matched both the needs of their congressional office and their own long-term career goals.

While the search for office assignments was challenging, it was not without its rewards or moments of levity. Matt Hicks described one such anecdote on the subway between the Capitol and Senate: "On board was an older gentleman who asked me where I worked and what I did. I mentioned the fellowship . . . then asked him who he works for. 'Well, I'm Senator Kyl of Arizona,' he said as I was standing up to leave." Ed Garrant considered his best interview one that took place in an elevator, and described a feeling of awe when seeing Senator Kennedy playing with his dog in the park. As the 50th class of Fellows adapt to life on Capitol Hill, they find themselves quickly becoming valued and necessary members of their respective personal and committee offices.

Political Scientist Fellows

- **Joseph Bowersox**, associate professor at Willamette University: Senator Ron Wyden (D-OR). Public lands, natural resources, environment, Middle East.
- **Thad Kousser**, Ph.D., University of California, Berkeley: Senator Ron Wyden (D-OR). Health care.
- **Joshua Handler**, Ph.D., Princeton University: Senator Frank Lautenberg (D-NJ). Foreign affairs, defense.
- **Frances E. Lee**, assistant professor, Case Western Reserve University: Democratic Policy Committee. Democratic agenda development, Policy Committee hearings.
- **Lynsey Morris**, Carl Albert Fellow and Ph.D. candidate, University of Oklahoma: Representative Louise Slaughter (D-NY). Congressional Women's Caucus, health care.
- **Artemus Ward**, assistant professor, Northern Illinois University: House Judiciary Committee, minority staff. Civil rights and liberties, Justice Department oversight.

Journalist Fellows

- **Jennifer Crowe**, Knight Foundation Fellow and assistant opinion editor, *The Reno Gazette-Journal*: Senator Maria Cantwell (D-WA). Commerce Committee.
- **Elbert Garcia**, overnight producer, *New York Times Digital*: Representative Charles Rangel (D-NY). Iraq.
- **Susan Herold**, editor, *The University of San Diego Magazine*: Senator Richard Durbin (D-IL). Food safety and health care.
- **Matthew Hicks**, senior writer, *eWeek*: Representative Mike Thompson (D-CA). Energy policy and electronic waste bill.
- **Michelle Phipps-Evans**, Congressional Quarterly Fellow and editor, *The Washington Afro-American Newspapers*: Representative Bobby Scott (D-VA). Crime, immigration, education, Judiciary Committee, Budget Committee.

American Sociological Association Fellow

- **Susan Dimock**, Ph.D., University of California, San Diego: Senator Jack Reed (D-RI). Health care.

Mark O. Hatfield Fellow

- **Kevin Simmons**, employment and training specialist, Confederated Tribes of Grand Ronde: National Congress of American Indians.

German Marshall Fund of the United States Fellows

- **Lars Berger**, M.A., Friedrich-Schiller University of Jena: Representative Jim McDermott (D-WA). Iraq, Middle East, defense, and Homeland Security.
- **Marcus Menzel**, M.A., University of Koblenz-Landau: Representative Joseph Crowley (D-NY). Foreign affairs.

Senior Fulbright Fellows

- **Beata Plonka**, assistant professor, Jagiellonian University, Poland: Senator Arlen Specter (R-PA).
- **Beth Soriano**, professor, Xavier University-Ateneo de Cagayan, Philippines: Representative Juanita Millender-McDonald (D-CA). Women's issues, veterans affairs.
- **Mariana George-Nascimento Avendaño**, lawyer, Chilean Senate: Representative Jim McDermott (D-WA). Human Rights Caucus, U.S.-Philippines Caucus, Brazilian Caucus, human rights, civil liberties and crime, banking, campaign finance reform, foreign aid, foreign affairs.

Asia Foundation Fellows

- **Bara Hasibuan**, founder and partner, Puri Consulting, Jakarta, Indonesia: House International Relations Committee.
- **Shanti Ruwyastuti**, manager of special programs, Metro TV, Jakarta, Indonesia: Representative Carolyn Kilpatrick (D-MI). Defense, transportation press.
- **Duck-Weon Suh**, training division assistant director, Korean National Assembly Secretariat: Representative John Conyers (D-MI). Foreign affairs, human rights in Asia, agriculture.

Robert Wood Johnson Health Policy Fellows

- **Mark D. Carlson**, professor, Case Western Reserve University, and Vice Chair, University Hospitals of Cleveland Department of Medicine: Senate Judiciary Committee, majority staff, office of Senator Orrin Hatch (R-UT).

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- **Daniel Bernard Crimmins**, community services director, Westchester Institute for Human Development: Senator Jim Jeffords (I-VT).
- **Michele G. Curtis**, associate professor of obstetrics and gynecology, University of Texas, Houston Health Science Center: Senator Jeff Bingaman (D-MN).
- **Thomas N. Denny**, assistant professor of pathology, laboratory medicine and pediatrics, New Jersey Medical School, and Director, Center for Laboratory Investigation: Senate Committee on Health, Education, Labor & Pensions.
- **Susan L. Goezler**, professor of anesthesiology and internal medicine and the Ralph M. Waters M.D. Distinguished Chair of Anesthesiology, University of Wisconsin Medical School: Senator Bill Frist (R-TN).
- **Julianne R. Howell**, health sciences planning director, University of California, San Diego, and associate clinical professor of family and preventative medicine, UCSD School of Medicine: Senator John Kerry (D-MA).

Foreign Affairs Fellows

- **William Buhrow**, operations officer, chief of the Regional Military Assessment Group, Defense Intelligence Agency: Senator George Allen (R-VA). Armed services, foreign relations.
- **Zelda Cook**, senior plans officer, director of Central Intelligence Center, Central Intelligence Agency: Representative John Spratt (D-SC). National security, defense, veterans' affairs, House Armed Services Committee support.
- **Peter Gadzinski**, financial analyst, Office of Development Policy, Bureau of Economic and Business Affairs, U.S. Department of State: Senate Foreign Relations Committee, office of Senator Richard Lugar (R-IN). International trade and finance.
- **Edward Garrant**, analyst, Intelligence Directorate, National Security Agency: Representative Charlie Norwood (R-GA). Defense.
- **Steve Haaga**, senior intelligence officer, Deputy Directorate for Intelligence Assessments, Doctrine, Requirements and Capabilities, Defense Intelligence Agency: Senator Olympia Snowe (R-ME). Defense, foreign affairs, veterans affairs.
- **Mark Hanna**, branch manager, Crime and Narcotics Center, Central Intelligence Agency: Representative Howard Berman (D-CA). Foreign affairs.

Federal Executive Fellows

- **Margaret Connelly**, strategic planning and resource assessment coordinator, Forest Service, USDA: Representative James Oberstar (D-MN). Natural resources, transportation.
- **Rem Hawes**, public outreach coordinator, Office of Public Affairs, Bureau of Land Management, USDI: Senator Orrin Hatch (R-UT). Western Senate Coalition, natural resources.
- **Andrea Lee**, materials engineer, Structural Integrity and Metallurgy Section, Materials and Chemical Engineering Branch, U.S. Nuclear Regulatory Commission: Senator Patty Murray (D-WA). Energy, natural resources.
- **Ellen Louise Lohans**, branch chief, Office of Hearings and Appeals, Office of Appellate Operations, Disability Program, Social Security Administration: Representative Neil Abercrombie (D-HI). Environment, energy, agriculture, senior citizens and social security, health, insular affairs, Resource Subcommittee.
- **Nancy Schoenberg**, supervisory attorney advisor, Woodlawn Decision Writing Unit, Office of the Chief Administrative Law Judge, Office of Hearings and Appeals, Social Security Administration: Senator Harry Reid (D-NV). Health, mental health, suicide prevention, energy workers compensation, senior outreach.

Sarah Dougherty

A LOOK AHEAD

APSR

American Political Science Review

Here's an early look at some of the articles you'll see in the May *APSR*:

Articles

Bargaining in Legislatures: An Experimental Investigation of Open Versus Closed Amendment Rules
John H. Kagel, Guillame R. Frechette and Steven F. Lehrer

Civil Wars Kill and Maim People—Long After the Shooting Stops
Hazem Adam Ghobarah, Paul Huth and Bruce Russett

Both Guns and Butter, or Neither: Class Interests in the Political Economy of Rearmament
Kevin Narizny

Activists and Partisan Realignment in the United States
Gary J. Miller and Norman Schofield

Identity and Liberal Nationalism
Evan Charney

The Construction of Rights
Keith Dowding and Martin Van Hees

Extracting Policy Positions from Political Texts Using Words as Data
Kenneth Benoit, Michael Laver and John Garry

Forum

Identifying the Culprit: Democracy, Dictatorship, and Dispute Initiation
Dan Reiter and Allan C. Stam, III

Peaceful Parties and Puzzling Personalists
Mark Peceny and Caroline C. Beer

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