The Economic and Labour Relations Review (2026), 1–17
doi:10.1017/elr.2026.10077

CAMBRIDGE UNIVERSITY PRESS

ORIGINAL ARTICLE

Can the fourth industrial revolution solve the productivity problem?

Gerbrand Tholen[1] and Andrew Westwood[2]

[1]Department of Sociology and Criminology, City, St George's, University of London, UK and [2]Department of Politics, The University of Manchester, UK

Corresponding author: Gerbrand Tholen; Email: gerbrand.tholen@citystgeorges.ac.uk

(Received 10 March 2026 UTC; revised 10 June 2026 UTC; accepted 12 June 2026 UTC)

Abstract

Within the fourth industrial revolution, generative artificial intelligence (AI) is widely heralded as the solution to stagnant productivity growth in advanced economies. Governments, corporations, and economists predict substantial economic gains from AI adoption, with estimates suggesting trillions in additional GDP. This article challenges the assumption that AI-driven productivity growth will automatically benefit workers. We argue that the concept of productivity obscures a prior distributional question: who captures the gains from increased output? To address it, we distinguish between zero-sum productivity, whose gains accrue to capital owners, and positive-sum productivity, in which the gains are broadly shared. Drawing on recent evidence, we identify three factors that undermine the prospects for positive-sum outcomes: corporations' tendency not to share productivity gains with workers, AI's threat to knowledge workers previously protected by specialised expertise, and the uncertain and uneven effects of AI across organisations. The decoupling of wages from productivity since the 1970s, alongside the growth of rent-seeking, suggests that AI may intensify existing inequalities rather than resolve them. Whether the gains are shared is not settled by the technology but depends on institutions and policy. We advocate a human-centric approach that requires active state intervention through industrial policies that incentivise job creation, meaningful work design, and the equitable distribution of productivity rewards.

Keywords: artificial intelligence; employment; labour markets; pay; productivity

Introduction

What is new about the fourth industrial revolution? Paradoxically, industrial revolutions tend to reopen old questions as much as create new ones. This is because they involve the unravelling or unbundling of existing arrangements, which require new answers to old questions. The human–machine relationship has been a longstanding issue in the future of work. The concept of a fourth industrial revolution is contested (Brown 2024; Schwab 2016). However, the growth in application of new digital innovations such as generative artificial intelligence (AI), robotics, cloud computing, and blockchain, along with the potential of quantum technologies, is significant and already transforming work (Brynjolfsson and McAfee 2014; Brynjolfsson et al 2025). In particular, AI and its algorithmic methods are widely viewed as having the potential to transform the way we

© The Author(s), 2026. Published by Cambridge University Press on behalf of The University of New South Wales. This is an Open Access article, distributed under the terms of the Creative Commons Attribution-NonCommercial-NoDerivatives licence (https://creativecommons.org/licenses/by-nc-nd/4.0/), which permits non-commercial re-use, distribution, and reproduction in any medium, provided that no alterations are made and the original article is properly cited. The written permission of Cambridge University Press or the rights holder(s) must be obtained prior to any commercial use and/or adaptation of the article.

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

work through improving the performance of cognitive tasks and holding the capacity to automate skilled workers (Wilson 2022). Yet it can also be used to augment human creativity. Some view generative AI as a technology of disinformation, raising widespread safety, ethical, and even existential concerns about its consequences for the future of human society. Others claim generative AI is becoming a general-purpose technology with the potential to supercharge the productivity of human labour and redefine corporate competitive advantage (Altman 2024).

Since the publication of Adam Smith's *The Wealth of Nations*, the drive for higher productivity has not been a straightforward issue of technical efficiency. Putting to one side the question of whether economic growth is sustainable or desirable, to what extent does economic growth depend on the widespread exploitation of human knowledge, skills, and efforts? To what extent does it provide workers with employment opportunities and skills and create the opportunity for social mobility? New technologies, over time, have delivered productivity growth; however, questions surrounding job quality and workers' social progression have not disappeared. This article examines how new technologies, particularly generative AI, are believed to be pivotal to future productivity gains. We argue that the question is not whether new technologies fix the perceived productivity slump in Western economies but under what conditions the productivity increase leads to meaningful improvements. We argue that new technologies do not define the 'one best way' of increasing labour productivity, as there are choices about how employers can use technology to redesign jobs and redefine the human–machine relationship. Central to our argument is a distinction, developed more fully below, between two modes of productivity growth that differ in who captures the gains (Brown 2024): zero-sum and positive-sum productivity. We argue that, while AI may well increase productivity in the zero-sum sense, the conditions necessary for positive-sum outcomes are currently weakening rather than strengthening.

This article is a conceptual contribution rather than a systematic review of the literature. It draws on two types of sources. Peer-reviewed research provides the empirical and theoretical foundations of the argument. Corporate and government reports are treated as discursive evidence, illustrating how AI-driven productivity is being constructed and legitimised in policy and corporate discourse, rather than as independent empirical projections. Methodologically, the paper follows what Alvesson and Sandberg (2011) term 'problematisation'. Rather than filling a gap within the existing AI-productivity literature, it identifies and challenges the assumption underpinning that literature, namely that productivity gains translate into shared benefits. On this basis, it develops a conceptual framework that reframes the question. The paper first elaborates on the expectation that technologies, and in particular AI, will bring substantial productivity benefits. We then argue that the concept of productivity obscures fundamental issues about how technologies contribute to economic gains. We distinguish between positive-sum productivity and zero-sum productivity to find a human-centric approach to improving productivity (Brown 2024). While the argument applies across advanced economies, we draw particularly on evidence from the UK and the United States, where the productivity puzzle is especially pronounced, and the decoupling of wages from productivity gains is well documented.

The productivity problem

For a long time, the political and economic imagery of the knowledge-based economy has perpetuated the notion that technological change is accompanied by more productive knowledge workers whose skills are complementary to modern technologies. Yet, the digital revolution over the last 20 years has not led to sustained growth in productivity, despite an unprecedented expansion of higher education. In recent years, many have

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

observed that productivity after the financial crash has been stagnant despite rapid developments in the field of information and communication technology (IT) (Fernald et al 2025). This so-called productivity puzzle or paradox contrasts with the idea a growing demand for highly skilled labour complementary to new technology would drive a high-tech, high-skill economy.

Low productivity growth is observed in many advanced economies but is especially low and unprecedented in the UK context (Crafts and Mills 2020; van Ark and Venables 2020). UK productivity growth has decelerated sharply from the rapid pace of the post-war decades (Resolution Foundation 2022). In the so-called golden age period (1946–1974), UK productivity grew by an average of 3.7% a year. Productivity growth slowed after the oil shock of the 1970s and particularly after the 2008 economic crisis. The average growth rate of output per hour in the market sector has dropped from 2.4% in the 1997–2007 period to 0.4% in the 2009–2019 period (Chadha and Samiri 2022).

It has puzzled many that the slowdown in productivity happened in a period where digital technologies are shaping work and the production process (Goldin et al 2024; Jackson 2018). How will digital technologies be any different from recent technologies that appear not to have brought about great increases in productivity? Will the productivity gains associated with new technology translate into improved wages for workers? Will it leave workers worse off, and will AI offer similar benefits to workers, including those with a university education? This uncertainty is supported by research evidence from Brown and Sadik (2025), who describe how 'cognitive capture' is being used by companies to automate an increasing range of cognitive tasks associated with professional, managerial, and creative work.

AI and productivity

The debate over whether the spread of AI across the economy will drive substantial productivity growth has intensified, with optimistic perspectives dominating the discourse. Technological progress is typically seen as a key driver of productivity growth (Ferguson and Wascher 2004). AI is expected to fundamentally shape jobs throughout the economy. Dwivedi et al (2021) argue that the potential impact of AI on work has the same transformative potential as the industrial revolution. Confidence persists that the substitution or displacement effect of labour-saving technologies will be outweighed by the income or compensation effect (Damioli et al 2022). The high expectations that AI will improve economic performance are partly driven by the assumption that it has a distinct advantage in increasing productivity at both the firm and national aggregate levels. This is assumed to be especially the case if it becomes a general-purpose technology used throughout the economy.

Equally, many academic scholars, in particular economists, believe that technological innovation in the fourth industrial revolution will solve longstanding productivity issues by either improving existing machines or performing new tasks better (Acemoglu and Restrepo 2018). AI may be the key to reversing the trend of stagnant productivity growth in many economies (Mokyr 2018). A key proponent of this idea is Erik Brynjolfsson, who has (with collaborators) argued that the real effect of AI on productivity and economic growth is yet to come and that AI and machine learning have not yet diffused widely enough (Brynjolfsson et al 2017; Brynjolfsson et al 2018; Brynjolfsson and McAfee 2014). They have emphasised that we cannot expect immediate advances in potential productivity. It takes time to build the stock of a new technology to a size sufficient to have an aggregate effect, and complementary investments are necessary to obtain the full benefit. Technological innovation is also believed to suffer from an 'implementation lag', so precise measurements of the impact of AI on productivity cannot be made yet (see also van Ark et al 2020).

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

Likewise, Crafts (2021) argues that AI is potentially a general-purpose technology or a single generic technology (see also Petropoulos and Kapur 2022 for a similar argument). Empirical research, to some extent, indicates that, at the firm level, the use of AI makes firms more productive (Babina et al 2024; Damioli et al 2021; Rammer et al 2022). A growing body of firm-level and task-level evidence suggests productivity gains are already occurring (e.g., Gilardi et al 2023; Hassani and Silva 2023; van Inwegen et al 2023). These studies largely measure productivity at the task or firm level over short time periods and do not address the distributional question of whether efficiency gains translate into improved wages or employment conditions for workers.

The idea that AI will improve productivity has also been propagated by corporate actors such as management and financial consultants. Goldman Sachs (2023, see also 2024) claims that widespread AI adoption could drive a 7% or almost $7 trillion increase in annual global GDP over a ten-year period. PwC projects that UK GDP will be up to 10.3% higher in 2030 as a result of AI, the equivalent of an additional £232 billion. This could be the 'biggest commercial opportunities in today's fast-changing economy'. In its industry forecasts McKinsey (2023, see also PwC 2024) projects that AI is expected to increase productivity for private-sector companies by between $2.6 and $4.4 trillion annually.

Finally, governments all over the world show great optimism and increasingly rely on digital technologies to improve the productivity of their economies. For the European Union, AI has become an area of strategic importance as a key driver of economic development, demonstrated in its European strategy on AI (EU 2021, see also Ulnicane et al 2021). For the US government, AI is both an economic opportunity and a security concern. In an economic sense, it presents a great opportunity to innovate and revitalise the economy. The Trump administration considers AI a crucial driver of economic growth and productivity. In January 2025, President Donald Trump signed an executive order titled 'Removing Barriers to American Leadership in AI'. This order highlights the United States' commitment to maintaining and strengthening its global dominance in AI to improve economic competitiveness, among other goals. In line with this strategy, the administration announced the formation of 'Stargate', a partnership involving OpenAI, Oracle, and SoftBank, with plans to invest up to $500 billion in AI infrastructure in the United States. The investments reflect the administration's belief in AI's potential to significantly enhance productivity and economic prosperity.

Likewise, the UK presents itself as a leader in AI and aims to build on this advantage for future economic growth (DBT 2019; DSIT 2021). Starmer's Labour government has increasingly staked the future economy on AI, improving productivity, and future prosperity. In its AI action plan (UK Government 2025), it firmly places AI as a key driver of economic growth, supporting public services and national prosperity. It estimates that AI adoption could add an additional £400 billion to the UK economy by 2030, enhancing innovation and productivity in the workplace.

Against this chorus of consensus on AI and productivity, some voices have doubted whether AI technologies will actually lead to productivity growth. Gordon (2016) argues that IT has less influence on economic growth than electricity, urban sanitation, chemicals and pharmaceuticals, and the internal combustion engine. Before assessing whether AI can deliver on these promises, it is necessary to examine what productivity actually measures and whose interests it serves.

What is productivity?

In economics, the concept of labour productivity measures how much total economy-wide income is generated in an average hour of work, using gross domestic product (GDP) as an aggregate measure of output. Productivity can be seen as an indicator of production

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

efficiency (outputs per unit of input). In essence, productivity is determined by labour, capital, and the effectiveness with which these inputs are transformed into outputs, commonly measured as total factor productivity (TFP). Productivity has also been a key concept in economic policy, as it offers the potential to improve economic growth and living standards. It is no secret that labour productivity has considerable measurement issues. As Oulton (2020) observes, 'hours worked' is not without ambiguity, as it is not the same as hours paid (which includes paid absences through sickness, holidays, maternity leave, and training). Then there is the problem of what productivity actually tells us about labour and workers, as GDP is affected by various factors, of which labour is just one.

Productivity, wage inequalities, and distributional outcomes

Apart from measurement issues, we need to challenge some of the underlying assumptions that are embedded in the concept of labour productivity. It reduces workers and their work to a black box, giving us no idea of how increased outputs per input unit are achieved. The worker's skills and abilities may not drive an increase in productivity, which may instead result from the creation of more value without upgrading the work or the worker's human capital. Porter et al (2000: 3) highlight that productivity, rightly understood, encompasses both the value (prices) that a nation's product commands in the marketplace and the efficiency with which it is produced. Improving efficiency alone, or producing more units per unit of labour or capital, does not necessarily elevate wages and profits unless the prices of the products or services are stable or rising.

In digital capitalism, producing the same output may require less labour input, though it often involves greater capital investment in technologies such as digital platforms. While this can appear more 'productive' in terms of achieving more with fewer inputs, it may not necessarily enhance overall 'productivity' within a market economy. Here, the paradox of digital innovation is a 'baby and bathwater' issue. New technologies offer companies ways to strip out cost, but at the same time, they also strip out the source of profit. This was often the source of shared prosperity, much in the same way that the rise of mass production required mass employment. Firms can become more productive without benefiting the majority of the workforce. This typically involves sustaining value or increasing profits through cost-cutting and price increases, linked to skewed 'productivity capture' (Brown et al 2020), where more of the value is captured by those at the apex of the organisation, along with shareholders. With the introduction and further penetration of digital technologies, productivity may increase, but the quality of work may decline, and remuneration may not keep pace.

Although technological investment can be separated from human capital in theory, in reality they are entangled. This means that for new technologies to increase productivity, changes within organisations are needed to support and help increase output. Leicht (2013) writes:

> *efficient labor utilization is tied into myriad factors, only some of which have to do with how hard actual laborers work, including the social organization of production, types of technology used, and how efficiently technology is used. The tendency in many settings, with measures of labor productivity, is to attribute any and all changes in productivity to the quality and diligence of individual workers, devoid of the settings where production takes place. This is the basis of most social scientific critiques of labor productivity measures.*

These organisational factors must be central to our understanding of what shapes productivity. The problem is that they are hard to measure. Economic models can encompass a wide range of factors in productivity measures. Those that cannot be measured are referred to as 'intangibles'. These intangible factors represent the

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

importance of organisational and social context, which cannot be easily measured; they include work relations and the implementation of technologies that structure the work process. Corrado et al (2021) argue that intangible capital, such as research and development, data, proprietary software, and human and organisational capital, has increased in importance and may help explain the low productivity in Western economies. Success in implementing AI is strongly associated with intangible capital (Petropoulos and Kapur 2022) and is believed by some to be concentrated in a few firms that will reap the productivity rewards, whereas average productivity growth remains low (Kaus et al 2020). The growing complementarity of investments in intangibles, such as organisational change, process innovation, and business models, with investments in hardware and technology implies that both types of investment are required to drive productivity growth. Moreover, some of these intangible investments may be harder to realise and slower to generate a return (Pilat 2023).

In many economic narratives, the concept of a high-skilled economy is linked to sustained productivity growth through the adoption of new technologies. Those whose work is complementary to these new technologies will experience increased demand (Goldin and Katz 2008). Yet within a global competitive environment, productivity increases do not tell us much about where the increased returns to labour will go. Here, we draw on the distinction between zero-sum productivity and positive-sum productivity developed in Brown (2024). Zero-sum productivity is achieved through greater efficiency in the production process, particularly by using technology to produce more output at lower cost while seeking a competitive advantage over other firms. In these cases, workers may not see any benefits of greater productivity, such as improved wages or work conditions. Positive-sum productivity encapsulates a human-centric view in which increases in productivity are linked to workers' performance and the social organisation of workers (Brown and Sadik 2025). The rewards are therefore shared among the workforce. Even if we assume that the spread of AI technology will increase productivity, we must consider what kind of productivity increases are achieved. These doubts are not coincidental but structural. The decoupling of wages from productivity since the 1970s demonstrates that the relationship between technological innovation and workers' rewards is not automatic but mediated by power, institutions, and corporate strategy. Rather than treating productivity growth as an unqualified good, this framework directs attention to distributional questions that aggregate measures of productivity leave unaddressed. The framework builds on but departs from several existing theoretical traditions. Skill-biased technological change theory holds that new technologies raise demand for complementary high-level skills, rewarding workers whose capabilities are enhanced rather than displaced by innovation (Autor 2015; Goldin and Katz 2008). The positive-sum/zero-sum distinction shares this concern with the relationship between technology and labour market outcomes. However, it rejects the assumption that skill complementarity automatically translates into shared rewards. Labour process theory, in the tradition of Braverman (1974, see Thompson and Smith 2024 for an overview), offers a closer parallel. Its emphasis on management's use of technology to deskill, control, and cheapen labour resonates strongly with the zero-sum scenario this article develops, and more recent contributions engage directly with how productivity gains are captured by capital through the logic of exploitation embedded in technological systems (Thompson and Laaser 2021). Our framework shares this diagnosis but departs in orientation: where labour process theory locates the capture of productivity gains in the structural logic of capitalist production, the positive-sum/zero-sum distinction treats distributional outcomes as institutionally variable, asking under what conditions workers can share in productivity growth rather than treating capital capture as structurally determined.

Political economy perspectives demonstrate that the distribution of productivity gains is shaped by power and institutions rather than by technological change itself.

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

Evenhuis et al (2021) frame the simultaneous productivity slowdown and rise in inequality in advanced economies as interrelated systemic problems. They question whether concentrations of corporate power and financial muscle act as impediments to economic dynamism by favouring rent-seeking over value-enhancing investment. Benkler (2022) reinforces this point by showing that market societies operating at the same technological frontier produce radically different distributional outcomes. They argue that skill-biased technological change theory naturalises inequality by treating technology as an exogenous and politically neutral force, obscuring the role of institutions, ideology, and power in determining who captures productivity gains (see also Hacker and Pierson 2010). Acemoglu and Johnson (2023) extend this argument into the present, contending that technology generates broad prosperity only when countervailing institutional and political forces direct its benefits towards labour rather than capital.

The zero-sum/positive-sum distinction synthesises insights from these traditions into a framework orientated explicitly towards distributional outcomes and the conditions under which workers share in productivity growth. It is not a neutral descriptive concept but a normative-analytical one that names what is at stake in debates about technological change and work. It also provides the lens through which the three mechanisms discussed below, namely corporate capture of productivity gains, the growing exposure of knowledge work to automation, and the institutional contingency of technological outcomes, can be understood not as separate observations but as expressions of a single underlying problem.

Why AI may not deliver positive-sum productivity

Acemoglu and Restrepo (2019) show that where productivity growth is driven primarily by automation, labour's share declines unless new tasks and labour-augmenting technologies actively compensate. This outcome depends on institutions, policies, and corporate strategies rather than on technological change itself. There are good reasons to doubt whether the new digital technologies, including AI, will lead to a greater share in profits and improved labour quality that positive-sum productivity encapsulates (Brown and Sadik 2025).

Reason 1: companies may not share

> *What is in doubt is who will benefit from the boost to productivity. What if all the gains are seized by a handful of tech giants? What if history fails to repeat itself, and AI destroys more jobs than it creates? What if AI does lead to a net increase in employment, but the new jobs are less well-paid than the old ones? Put simply, what if it is different this time? That may well be the case.* (Elliott 2023)

For positive-sum productivity to expand, there needs to be a direct relationship between rewards and outputs. Yet in recent decades, the link between earnings and productivity has become weaker. Since the late 1970s, many countries have experienced growing wage inequality, with a concentration of wage income at the top and a growing share of income going to capital owners (the loss of labour's share of income) (Piketty 2014). This has affected the link between productivity and workers' earnings. The EPI (2026) found that in the US, the change in productivity between 1979 and 2025 was 92.4%, yet hourly pay grew 33.6%, meaning productivity has grown 2.7 times as much as pay. The persistent decoupling of wages from productivity is consistent with post-Keynesian accounts of income distribution, in which the wage share is determined not by marginal

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

productivity but by the relative bargaining power of workers and the structural features of labour markets. This decoupling is not an incidental byproduct of technological change but reflects the political and institutional conditions under which productivity growth occurs. Warner and Xu (2021) demonstrate this directly: analysing US county-level data, they find that returns to labour are highest in states with stronger unionisation and lowest where corporate lobbying is most prevalent, confirming that the distribution of productivity gains is shaped by power relations rather than productivity itself.

According to Mishel et al (2015), a distinct problem with the conventional understanding of productivity is that wages have become largely decoupled from productivity, and the financial rewards of economic gains have been disproportionately distributed to the higher end of the wage distribution. Earnings for the majority of low- and middle-income workers have stagnated, even during periods of significant productivity growth (see Resolution Foundation 2022, for the UK). So even if new digital technologies improve productivity, it is unclear who will benefit. Grossman et al (2018) observe that in many countries, a slowdown in aggregate productivity growth occurred alongside a decline in labour's share of national income. The authors suggest that the productivity slowdown may have caused the decline in labour's income share. We can also associate the growth in rent-seeking within many Western economies with the broken link between productivity and workers' earnings. Rent-seeking in certain sectors (e.g., finance) means generating profits without raising productivity (Carey and Nasir 2019). Wealth creation through rent-seeking can result in a slowdown in aggregate productivity (Baqaee and Farhi 2017).

The impact of new technologies on work cannot be understood without understanding capitalism. As Brown (2024: 479) observes, 'capitalism is the DNA of all industrial revolutions'. To understand the role of new technologies, we need to consider how corporations may use AI to increase profits and shareholder value rather than drive productivity that benefits the workforce (Dinerstein and Pitts 2021). The historical evidence, therefore, establishes a strong prior: absent deliberate institutional intervention, productivity gains and workers' rewards follow different trajectories regardless of the technological context.

These distributional dynamics have consequences that extend beyond fairness to the macroeconomic conditions on which sustained productivity growth depends. The first concerns demand. Workers are not only inputs into production but also a source of the demand on which production rests. Whether large-scale displacement weakens the labour-income-consumption circuit in aggregate is uncertain. It depends on whether displaced workers are redeployed and on how far spending by capital owners and public transfers substitute for lost wages. But the question is real, and a benign outcome depends on institutions rather than on the technology. A second consequence is harder to discount. Displacement concentrated among well-paid knowledge workers erodes the income-tax and social-contribution base while raising the cost of transfers, narrowing fiscal capacity at precisely the moment the state is being asked to underwrite AI infrastructure and adjustment (Acemoglu and Johnson 2023). Public investment risks subsidising the very displacement that undercuts the public revenues on which adjustment depends. A third works on the supply side. Where displaced workers are not quickly reabsorbed into work that uses their skills, capabilities, and labour-force attachment decay, so that productive capacity is not merely idled but scarred, a dynamic that compounds the UK's existing pattern of capital and skills underinvestment discussed below (Allas and Zenghelis 2025).

Reason 2: the impact on knowledge work

The difference between earlier waves of technology and new technologies lies in their potential to replace tasks previously considered unique to so-called knowledge workers (Brown et al 2020). AI could affect work in virtually every occupational group. Already,

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

better-paid, better-educated workers face the most exposure to AI (OECD 2021). Felten et al (2023) found that highly educated, highly paid, white-collar occupations may be most exposed to generative AI in the future. Another OECD (2023) study found that AI has made the most progress in abilities required to perform non-routine, cognitive tasks associated with high-skilled occupations, such as those of business professionals, managers, chief executives, and science and engineering professionals. They write, 'occupations in finance, medicine and legal activities, which often require many years of education and whose core functions rely on accumulated experience to reach decisions, may suddenly find themselves at risk of automation from AI' (Milmo 2023).

If AI is used as a labour-cutting device to automate a growing number of cognitive tasks, the idea that it only impacts routine tasks and jobs is clearly outdated (Brown and Sadik 2025). OpenAI (2023) estimates that large language models, such as ChatGPT, could affect up to 80% of the US workforce, with 19% of jobs having at least 50% of tasks exposed. Compared with earlier technologies, it is highly skilled, highly paid occupations, including those in creative, complex, and analytical jobs, that are most exposed to generative AI. Hui et al (2024) examine the short-term impact of generative AI models on freelancers in online labour markets. Those impacted experienced reductions in both employment and earnings following the introduction of AI technologies. There is also evidence that AI deskills graduate-level work directly: Xue et al (2022) found that AI adoption lowers job skill requirements by automating tasks that previously required a college education.

Davenport and Mittal (2022) stress that complex machine learning models are ready to overturn many skilled tasks in content creation, with substantial impacts on marketing, software, design, entertainment, and interpersonal communications. New digital technologies can perform jobs that rely on advanced cognitive skills (as well as menial tasks). Whereas previous IT technologies predominantly affected menial work, AI could reduce the position of many high-skilled workers, whose relatively high status, rewards, and job quality may worsen. The position of knowledge workers has already been subject to corporate efforts to use digital tools and transform knowledge work into working knowledge, which can be offshored to lower-cost locations (Brown et al 2011). With the declining labour power of many so-called knowledge workers, positive-sum productivity may be unlikely to develop. The exposure of knowledge workers to AI thus removes the last relatively protected segment of the labour force from the logic of skill-biased technological change, undermining the human capital rationale that has underpinned education and labour market policy for three decades.

Some evidence cuts the other way. In a study of over 5,000 customer-support agents, Brynjolfsson et al (2025) found that an AI assistant raised productivity most for novice and lower-skilled workers, compressing rather than widening the productivity distribution within the workforce. Yet this is less reassuring than it appears. The mechanism the authors identify is that the AI captures the tacit knowledge of the most able workers and disseminates it to the rest. Skilled workers were previously protected by the scarcity of that expertise; a technology that codifies and redistributes it erodes the premium on which their status and rewards depended, even as it lifts those below them. Such compression is therefore not a counterweight to the devaluation of knowledge work but another expression of it.

Reason 3: uncertain impacts

The empirical literature on the effect of automation on employment is far from easy to interpret (Zarifhonarvar 2023), and the impact specifically of AI on employment is too early to judge. Caution is necessary when assessing the impact of AI on work transformation. There is a need to consider task-specific and contextual factors in AI implementation, as its impact is likely to be uneven and depends on how these

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

technologies are used. There are also likely to be winners and losers depending on whether it is used for cognitive capture or cognitive extension (Brown and Sadik 2025; Teutloff et al 2025). The implementation of new technologies is also shaped by the broader policy, regulatory, and economic environment (Zickuhr 2021).

The UK context illustrates these dynamics particularly clearly. The prospect of significant AI investment appears unlikely given the UK's longstanding pattern of capital underinvestment. Allas and Zenghelis (2025: 1) demonstrate that the UK consistently invests a smaller share of GDP in productive, long-term assets compared to other advanced economies. This underinvestment extends beyond technology to encompass 'equipment and structures, workforce skills, ideas and processes', creating a multi-trillion-pound capital shortfall that compounds over time. Skills investment follows a similar trajectory of decline. UK employers have reduced training expenditure per employee by 26% since 2005, while government investment in skills in England has fallen by £1 billion between 2010 and the present (Evans and Egglestone 2024). Employer investment in training dropped 19% between 2011 and 2024, with spending per employee declining by 29% (DfE 2025). These declining investments in both capital and skills threaten UK firms' absorptive capacity, their ability to effectively adopt and utilise new technologies to enhance productivity. This creates a self-reinforcing cycle: firms lacking skilled workforces struggle to leverage technological investments, which in turn disincentivise further capital expenditure. Moreover, these patterns play out unevenly across regions. Areas already characterised by lower skill levels, reduced productivity, and minimal training investment will fall further behind more economically robust regions, exacerbating existing geographical inequalities in economic development (Massini et al 2025; Royal Society 2022).

Grimshaw and Miozzo (2021: 4) stress that organisational factors make the skill-technology-productivity equation highly contingent and refer to the extensive literature on organisational and sectoral characteristics that shape the contingent relationship between human capital and productivity. These include the type of work organisation, use of outsourcing, nature of employee engagement, quality of management practices, and kind of employment – whether temporary or permanent, part-time or full-time. Souto-Otero et al (2021) argue that certain firm characteristics can have a 'sheltering effect' on jobs when technology is introduced in the workplace, including firms' stock of skills, organisational structure, competitive strategies, and management's perception of their workforce. Their findings suggested that neither skill levels in the firm nor high-performance organisational practices have a sheltering effect, while firms' competitive strategies and managers' perceptions of the competence and commitment of their workforce do. There is also uncertainty about whether AI will benefit all sectors, organisations, and, crucially, workers equally. AI technologies are not as skill-based as many earlier IT technologies are believed to be.

In sum, whether digital technologies will strengthen the power of all workers remains highly uncertain, as corporations find ways to use new technologies to their advantage. Acemoglu (2021) reminds us that automation, including AI-based automation, is fundamentally an effort to cut labour costs. Rodrik and colleagues have shown policy choices, financing structures, tax systems, and workplace power dynamics currently incentivise labour-replacing automation over labour-augmenting technologies (Rodrik 2022; Rodrik and Sabel 2022; Rodrik and Stantcheva 2021). The introduction of AI by management can be driven by wishful thinking. A recent study surveyed 2500 executives, full-time employees, and freelancers from global companies (Monahan and Burlacu 2024). It found a significant disconnect between managers' high expectations and employees' actual experiences with AI. While 96% of executives believe that AI will enhance productivity, the study reveals that 77% of employees utilising AI feel it has increased their workload and made it harder to achieve the anticipated productivity gains. Uncertainty

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

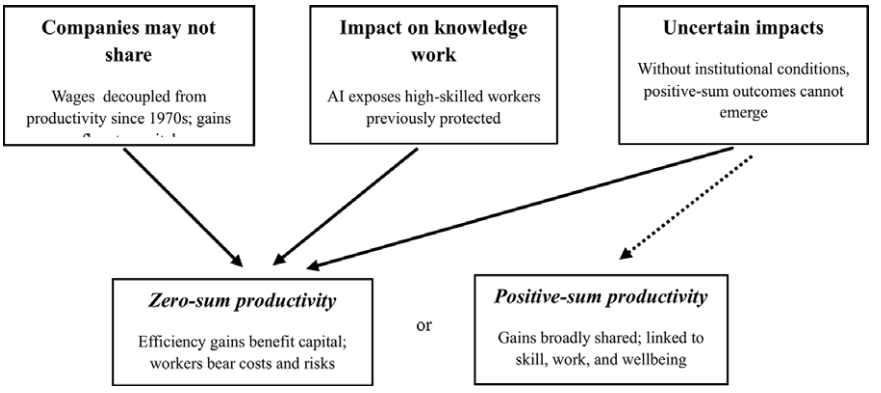


Figure 1. Three mutually reinforcing reasons why AI is unlikely to deliver positive-sum productivity.

here is therefore not merely empirical but systemic: without the institutional conditions that once made broad distribution of productivity gains the norm, there is no default mechanism through which positive-sum outcomes will emerge.

Three reasons, one underlying problem

The three reasons outlined above are not independent observations but mutually reinforcing expressions of a single underlying problem: the structural disconnect between productivity growth and its distribution. The first reason establishes that this disconnect is active and deliberate. Corporations systematically capture productivity gains through market power and corporate strategy rather than sharing them with workers. The second shows that knowledge workers, who have historically been able to protect themselves from this logic through credentials and expertise, are now exposed to the same dynamic as AI erodes the shelter that specialised skills once provided. The third shows that the outcome is institutionally contingent rather than technologically determined and that the conditions necessary to secure shared gains are not in place. Figure 1 summarises the reasons why the further integration of AI is likely to lead to zero-sum productivity.

Our argument should not be read as a claim that technological change must always produce zero-sum outcomes. On the distributional question, history offers a clear counter-example: the post-war 'golden age' discussed above combined rapid productivity growth with rising real wages and expanding employment, distributing its gains comparatively broadly. The shared gains of the post-war period were not an automatic product of technology but an institutional achievement, resting on strong unions, collective bargaining, and full-employment policy. Those gains eroded as those institutions weakened rather than as the technology changed (Acemoglu and Johnson 2023). The historical record therefore supports rather than undercuts our claim about institutional contingency: where workers shared in productivity growth, they did so because countervailing institutions made them, not because the technology of the day distributed its gains on its own.

Conclusion

Technological innovation in the fourth industrial revolution has been assumed to have created a scarcity for those whose skills are complementary to these technologies, and workers will be rewarded according to their investment in technology skills. We argue that new technologies can deskill, standardise, and automate work, including various aspects of

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

'knowledge' work. And thus, as digital technologies offer opportunities to produce more output with less human input, the benefits of improved productivity may not be fully realised by workers. Rather than fixating on the question of whether digital technologies, such as AI, can improve productivity at the level of the firm or the economy, we argue that what is also important is how the benefits are shared. In other words, even if productivity increases, where will the rewards of this extra productivity be captured? Despite the great optimism supporting the predictions of those who view AI as part of the solution to the lag in productivity growth, there are key reasons to doubt that positive-sum productivity will occur.

The diffusion of AI is likely to produce uneven outcomes across the workforce. While some workers may see their skills augmented, others face deskilling, reduced autonomy, and growing inequality (Brito and Curl 2020; Holm and Lorenz 2022; Korinek and Stiglitz 2019). Fundamental changes in work that accompany the introduction of new technologies are not about replacing labour but about changing the labour process. This reorganisation of work may not always favour workers. Employer decisions around the implementation of technology, and therefore, how they impact workers, are intertwined with the conditions in which these jobs exist (Zickuhr 2021). Lloyd and Payne (2019) caution against treating technology as a determining force, arguing that the impact of AI on the quantity, quality, and distribution of work ultimately depends on the priorities of those who hold economic and social power, the objectives of employers, and the capacity of workers to contest or negotiate the terms of technological change. The openness of how increased productivity is achieved offers reasons for optimism despite the reasons why AI may not deliver positive-sum productivity outlined in this article (Brown and Sadik 2025).

We argue for a human-centric approach that understands productivity as a positive-sum game for labour (Cotta and Breque 2021). Rather than simply training workers to adapt to new technologies, governments could actively steer innovation towards employment-friendly directions (Rodrik and Stantcheva 2021). There is nothing inherent to AI that cannot be used to produce higher output whilst offering workers a share of the rewards linked to them. Similarly, firms can use AI to improve job quality and design meaningful jobs. We need to accept that the basic problem in market economies is not the lack of skills complementary to new technologies within the labour force but a scarcity of decent job opportunities for workers under a changing technological landscape (Brown et al 2020). New technologies do not necessarily increase the demand for higher-level skills. They can undermine the economic capacity to produce suitable job opportunities, especially for a more educated workforce. Although the effects of AI and other digital technologies are uncertain at this point, it is essential to look for signs not so much for technological unemployment (although not unimportant) but for technological underemployment, where jobs do not use the skills of the workforce.

Making this distinction operational requires concrete policy instruments rather than broad calls for state intervention. Promoting positive-sum productivity growth means actively thinking about skill utilisation and the creation of meaningful jobs. This is hard to imagine without an active state willing to intervene through wide-ranging industrial policies that encourage and incentivise companies to incorporate job creation, job design, and skill use into their corporate strategies. Four instruments follow directly from the framework. First, conditional public AI investment means directing AI infrastructure funding and tax incentives towards firms that can demonstrate positive-sum outcomes, measured against wage growth, labour share, and job quality indicators rather than output figures alone. Second, mandatory AI productivity reporting would require firms above a certain size to report not just productivity gains from AI adoption but their distribution across wages, skill utilisation, and employment conditions, making the zero-sum/positive-sum distinction institutionally visible (Rodrik and Stantcheva 2021). Third, reformed corporate governance would make board-level worker representation and stakeholder

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

accountability a condition of access to public AI investment, ensuring that decisions about AI deployment reflect worker interests alongside shareholder value. Fourth, AI work design obligations would tie AI adoption incentives to employer commitments on retraining and meaningful job redesign, actively steering innovation towards cognitive extension rather than cognitive capture (Brown and Sadik 2025; Rodrik 2022). The state also has the power to shape the institutional features that structure the relationship between education, jobs, and wages, such as the educational system and labour protection (Diessner et al 2021). Together these instruments would begin to create the institutional conditions under which positive-sum AI productivity becomes not the exception but the norm. The question is not whether AI will increase productivity but whether the institutional and policy conditions exist to ensure those gains are broadly shared, conditions that current trends suggest are weakening rather than strengthening.

Acknowledgments. We would like to thank Professor Phillip Brown for his extensive comments and feedback during the development of the manuscript.

Funding statement. An earlier version of this article was funded as part of the Digital Futures of Work Research Programme (https://digitalfuturesofwork.com/).

Competing interests. The author(s) declare no conflicts of interest.

References

Acemoglu D (2021) Harms of AI. National Bureau of Economic Research Working Paper 29247. Available at https://www.nber.org/system/files/working_papers/w29247/w29247.pdf (accessed 16 July, 2025).

Acemoglu D and Johnson S (2023) *Power and Progress: Our Thousand-Year Struggle over Technology and Prosperity*. New York, NY: Basic Books.

Acemoglu D and Restrepo P (2018) The race between man and machine: Implications of technology for growth, factor shares, and employment. *American Economic Review* 108(6), 1488–1542. https://doi.org/10.1257/aer.20160696.

Acemoglu D and Restrepo P (2019) Automation and new tasks: How technology displaces and reinstates labor. *Journal of Economic Perspectives* 33(2), 3–30. https://doi.org/10.1257/jep.33.2.3.

Allas T and Zenghelis D (2025) The UK's capital gap: A short-fall in the trillions of pounds that will take decades to bridge. Productivity Insights Paper No. 055, The Productivity Institute.

Altman S (2024) The intelligence age. Available at https://ia.samaltman.com (accessed 16 July, 2025).

Alvesson M and Sandberg J (2011) Generating research questions through problematization. *Academy of Management Review* 36(2), 247–271. https://doi.org/10.5465/amr.2009.0188.

Autor D (2015) Why are there still so many jobs? The history and future of workplace automation. *Journal of Economic Perspectives* 29(3), 3–30. https://doi.org/10.1257/jep.29.3.3.

Babina T, Fedyk A, He A and Hodson J (2024) Artificial intelligence, firm growth, and product innovation. *Journal of Financial Economics* 151, 103745. https://doi.org/10.1016/j.jfineco.2023.103745.

Baqaee DR and Farhi E (2017) Productivity and misallocation in general equilibrium. National Bureau of Economic Research Working Paper 24007. Available at https://www.nber.org/papers/w24007 (accessed 16 July, 2025).

Benkler Y (2022) Power and productivity: Institutions, ideology and technology in political economy. In Allen D, Benkler Y, Downey L, Henderson R and Simons J (eds), *A Political Economy of Justice*. Chicago, IL: University of Chicago Press, 27–60.

Braverman H (1974) *Labor and Monopoly Capital: The Degradation of Work in the Twentieth Century*. New York: Monthly Review Press.

Brito DL and Curl RF (2020) *Automation Does Not Kill Jobs; It Increases Inequality*. Houston, TX: Rice University's Baker Institute for Public Policy.

Brown P (2024) Education, opportunity and the future of work in the fourth industrial revolution. *British Journal of the Sociology of Education* 45(4), 475–493. https://doi.org/10.1080/01425692.2023.2299970.

Brown P, Lauder H and Ashton D (2011) *The Global Auction: The Broken Promises of Education, Jobs, and Incomes*. New York: Oxford University Press.

Brown P, Lauder H and Cheung SY (2020) *The Death of Human Capital? Its Failed Promise and How to Renew It in an Age of Disruption*. New York: Oxford University Press.

Brown P and Sadik S (2025) Reimagining Jobs, Skills and Education in the Fourth Industrial Revolution. Global Report. Available at www.digitalfuturesofwork.com (accessed 16 July, 2025).
Brynjolfsson E, Li D and Raymond L (2025) Generative AI at work. *The Quarterly Journal of Economics* 140(2), 889–942. https://doi.org/10.1093/qje/qjae044.
Brynjolfsson E and McAfee A (2014) *The Second Machine Age: Work, Progress, and Prosperity in a Time of Brilliant Technologies*. New York: W.W. Norton & Co.
Brynjolfsson E, Mitchell T and Rock D (2018) What can machines learn, and what does it mean for occupations and the economy? *AEA Papers and Proceedings* 108, 43–47. https://doi.org/10.1257/pandp.20181019.
Brynjolfsson E, Rock D and Syverson C (2017) Artificial intelligence and the modern productivity paradox: A clash of expectations and statistics. National Bureau of Economic Research Working Paper No. 24001. Available at https://www.nber.org/system/files/working_papers/w24001/w24001.pdf (accessed 16 July, 2025).
Carey L and Nasir A (2019) Something for nothing? How growing rent-seeking is at the heart of America's economic troubles. Available at https://jpia.princeton.edu/news/something-nothing-how-growing-rent-seeking-heart-americas-economic-troubles (accessed 16 July, 2025).
Chadha JS and Samiri I (2022) Macroeconomic perspectives on productivity. Working Paper No. 030, The Productivity Institute. Available at https://www.productivity.ac.uk/research/macroeconomic-perspectives-on-productivity/ (accessed 16 July, 2025).
Corrado C, Haskel J and Jona-Lasinio C (2021) Artificial intelligence and productivity: An intangible assets approach. *Oxford Review of Economic Policy* 37(3), 435–458. https://doi.org/10.1093/oxrep/grab018.
Cotta J and Breque M (2021) *Industry 5.0*. Brussels: European Commission.
Crafts N (2021) Artificial intelligence as a general-purpose technology: An historical perspective. *Oxford Review of Economic Policy* 37(3), 521–536. https://doi.org/10.1093/oxrep/grab012.
Crafts N and Mills TC (2020) Is the UK productivity slowdown unprecedented? *National Institute Economic Review* 251, R47–R53. https://doi.org/10.1017/nie.2020.6.
Damioli G, Van Roy V and Vertesy D (2021) The impact of artificial intelligence on labor productivity. *Eurasian Business Review* 11, 1–25. https://doi.org/10.1007/s40821-020-00172-8.
Damioli G, Van Roy V, Vertesy D and Vivarelli M (2022) AI technologies and employment: Micro evidence from the supply side. *Applied Economics Letters* 30(6), 816–821. https://doi.org/10.1080/13504851.2021.2024129.
Davenport TH and Mittal N (2022) How generative AI is changing creative work. Harvard Business Review, 14 November. Available at https://hbr.org/2022/11/how-generative-ai-is-changing-creative-work (accessed 20 July, 2023).
Department for Business and Trade (DBT) (2019) AI Sector Deal. Available at https://www.gov.uk/government/publications/artificial-intelligence-sector-deal/ai-sector-deal (accessed 16 July, 2025).
Department for Education (DfE) (2025) Employer Skills Survey 2024. London: Department for Education. Available at https://www.gov.uk/government/statistics/employer-skills-survey-2024 (accessed 19 November, 2025).
Department for Science, Innovation and Technology (DSIT) (2021) National AI Strategy. Available at https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1020402/National_AI_Strategy_-_PDF_version.pdf (accessed 16 July, 2025).
Diessner S, Durazzi N and Hope D (2021) Skill-biased liberalization: Germany's transition to the knowledge economy. *Politics & Society* 50(1), 117–155. https://doi.org/10.1177/00323292211006563.
Dinerstein AC and Pitts FH (2021) *A World Beyond Work? Labour, Money and the Capitalist State between Crisis and Utopia*. Bingley: Emerald.
Dwivedi YK, Hughes L, Ismagilova E, Aarts G, Coombs C, Crick T, Duan Y, Dwivedi R, Edwards J, Eirug A, Galanos V, Ilavarasan PV, Janssen M, Jones P, Kar AK, Kizgin H, Kronemann B, Lal B, Lucini B, Medaglia R, Le Meunier-FitzHugh K, Le Meunier-FitzHugh LC, Misra S, Mogaji E, Sharma SK, Singh JB, Raghavan V, Raman R, Rana NP, Samothrakis S, Spencer J, Tamilmani K, Tubadji A, Walton P and Williams MD (2021) Artificial intelligence (AI): Multidisciplinary perspectives on emerging challenges, opportunities, and agenda for research, practice and policy. *International Journal of Information Management* 57, 101994. https://doi.org/10.1016/j.ijinfomgt.2019.08.002.
Economic Policy Institute (EPI) (2026) The Productivity–Pay Gap. Available at https://www.epi.org/productivity-pay-gap/ (accessed 7 June, 2026).
Elliott L (2023) AI will end the west's weak productivity and low growth. But who exactly will benefit? The Guardian, 7 April. Available at https://www.theguardian.com/commentisfree/2023/apr/07/ai-artificial-intelligence-west-weak-productivity-low-growth (accessed 16 July, 2025).
European Union (EU) (2021) European Strategy on Artificial Intelligence. Available at https://digital-strategy.ec.europa.eu/en/policies/european-approach-artificial-intelligence (accessed 16 July, 2023).
Evans S and Egglestone C (2024) *The Great Skills Divide: How Learning Inequalities Risk Holding the UK Back*. Leicester: Learning and Work Institute.

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

Evenhuis E, Lee N, Martin R and Tyler P (2021) Rethinking the political economy of place: Challenges of productivity and inclusion. *Cambridge Journal of Regions, Economy & Society* 14(1), 3–24. https://doi.org/10.1093/cjres/rhab001.

Felten EW, Raj M and Seamans R (2023) How will language modelers like ChatGPT affect occupations and industries? SSRN. Available at https://ssrn.com/abstract=4375268 (accessed 16 July, 2023).

Ferguson R and Wascher W (2004) Distinguished lecture on economics in government: Lessons from past productivity booms. *Journal of Economic Perspectives* 18(2), 3–28. https://doi.org/10.1257/0895330041371286.

Fernald J, Inklaar R and Ruzic D (2025) The productivity slowdown in advanced economies: Common shocks or common trends? *Review of Income and Wealth* 71(1), e12690. https://doi.org/10.1111/roiw.12690.

Gilardi F, Alizadeh M and Kubli M (2023) ChatGPT outperforms crowd workers for text-annotation tasks. *Proceedings of the National Academy of Sciences* 120(30), e2305016120. https://doi.org/10.1073/pnas.2305016120.

Goldin C and Katz LF (2008) *The Race Between Education and Technology*. Cambridge, MA: Harvard University Press.

Goldin I, Koutroumpis P, Lafond F and Winkler J (2024) Why is productivity slowing down? *Journal of Economic Literature* 62(1), 196–268. https://doi.org/10.1257/jel.20221543.

Gordon RJ (2016) *The Rise and Fall of American Growth: The U.S. Standard of Living since the Civil War*. Princeton, NJ: Princeton University Press.

Grimshaw D and Miozzo M (2021) Human capital and productivity. The Productivity Institute Working Paper 006. Available at https://www.productivity.ac.uk/wp-content/uploads/2021/08/WP006-Human-capital-and-productivity-FINAL.pdf (accessed 16 July, 2023).

Grossman GM, Helpman E, Oberfield E and Sampson T (2018) The productivity slowdown and the declining labor share: A neoclassical exploration. *American Economic Review* 108(2), 379–385. https://doi.org/10.1257/aer.p20181057.

Hacker JS and Pierson P (2010) *Winner-Take-All Politics: How Washington Made the Rich Richer and Turned Its Back on the Middle Class*. New York, NY: Simon and Schuster.

Hassani H and Silva ES (2023) The role of chatGPT in data science: How AI-assisted conversational interfaces are revolutionizing the field. *Big Data and Cognitive Computing* 7(2), 62. https://doi.org/10.3390/bdcc7020062.

Holm JR and Lorenz E (2022) The impact of artificial intelligence on skills at work in Denmark. *New Technology, Work and Employment* 37(1), 79–101. https://doi.org/10.1111/ntwe.12215.

Hui X, Reshef O and Zhou L (2024) The short-term effects of generative artificial intelligence on employment: Evidence from an online labor market. *Organization Science* 35(6), 1977–1989. https://doi.org/10.1287/orsc.2023.18441.

Jackson T (2018) *The Post-Growth Challenge: Secular Stagnation, Inequality and the Limits to Growth*. CUSP Working Paper No. 12. Guildford: University of Surrey.

Kaus W, Slavtchev V and Zimmermann M (2020) Intangible capital and productivity: Firm-level evidence from German manufacturing. IWH Discussion Papers No. 1. Halle: Halle Institute for Economic Research.

Korinek A and Stiglitz JE (2019) Artificial intelligence and its implications for income distribution and unemployment. In Agrawal A, Gans J and Goldfarb A (eds), *The Economics of Artificial Intelligence: An Agenda*. Chicago, IL: University of Chicago Press, 349–390.

Leicht KT (2013) Productivity. In Smith V (ed), *Sociology of Work: An Encyclopedia,* vol. 2. Thousand Oaks, CA: SAGE Publications. https://sk.sagepub.com/reference/sociology-of-work/n253.xml (accessed 16 July, 2025).

Lloyd C and Payne J (2019) Rethinking country effects: Robotics, AI and work futures in Norway and the UK. *New Technology, Work and Employment* 34(3), 208–225. https://doi.org/10.1111/ntwe.12149.

Massini S, Sanchez-Barrioluengo M, Yu X, Kim M, Chen P and Velu C (2025) Adoption of Advanced Digital Technologies and Platforms: Insights from a UK National Survey. Working Paper No. 049, The Productivity Institute.

McKinsey (2023) The Economic Potential of Generative AI: The Next Productivity Frontier. Available at https://www.mckinsey.com/capabilities/mckinsey-digital/our-insights/the-economic-potential-of-generative-ai-the-next-productivity-frontier (accessed 16 July, 2023).

Milmo D (2023) AI revolution puts skilled jobs at highest risk, OECD says. The Guardian, 11 July. Available at https://www.theguardian.com/technology/2023/jul/11/ai-revolution-puts-skilled-jobs-at-highest-risk-oecd-says (accessed 16 July, 2025).

Mishel L, Gould E and Bivens J (2015) Wage Stagnation in Nine Charts. Washington, DC: Economic Policy Institute. Available at https://www.epi.org/publication/charting-wage-stagnation/ (accessed 16 July, 2025).

Mokyr J (2018) The past and the future of innovation: Lessons from economic history. *Explorations in Economic History* 69, 13–26. https://doi.org/10.1016/j.eeh.2018.03.003.

Monahan K and Burlacu G (2024) From Burnout to Balance: AI-Enhanced Work Models. Available at https://www.upwork.com/research/ai-enhanced-work-models (accessed 16 July, 2025).

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

OECD (2021) Artificial Intelligence and Employment: New Evidence from Occupations Most Exposed to AI. Policy Brief on the Future of Work. Available at https://www.oecd.org/future-of-work/reports-and-data/AI-Employment-brief-2021.pdf (accessed 16 July, 2023).
OECD (2023) *OECD Employment Outlook 2023: Artificial Intelligence and the Labour Market*. Paris: OECD.
OpenAI (2023) GPTs are GPTs: An Early Look at the Labor Market Impact Potential of Large Language Models. Available at https://openai.com/research/gpts-are-gpts (accessed 16 July, 2023).
Oulton N (2020) Measuring Productivity: Theory and British Practice. Discussion Papers 2002, Centre for Macroeconomics (CFM). Available at https://www.centreformacroeconomics.ac.uk/Discussion-Papers/2020/CFMDP2020-02-Summary.pdf (accessed 16 July, 2023).
Petropoulos G and Kapur M (2022) Artificial Intelligence: Increasing Labour Productivity in a Responsible Way. Available at https://www.bruegel.org/sites/default/files/2022-11/TEG_241122_1.pdf (accessed 17 July, 2025).
Piketty T (2014) *Capital in the 21st Century*. Cambridge, MA: Harvard University Press.
Pilat D (2023) The Rise of Pro-Productivity Institutions: A Review of Analysis and Policy Recommendations. Productivity Insights Paper No. 015, The Productivity Institute. Available at https://www.productivity.ac.uk/research/the-rise-of-pro-productivity-institutions-a-review-of-analysis-and-policy-recommendations/ (accessed 16 July, 2023).
Porter ME, Takeuchi H and Sakakibara M (2000) *Can Japan Compete?* Basingstoke: Macmillan.
PricewaterhouseCoopers (PwC) (2024) PwC's 2024 AI Jobs Barometer: How will AI Affect Jobs, Skills, Wages, and Productivity? Available at https://www.pwc.com/aijobsbarometer (accessed 17 July, 2025).
Rammer C, Czarnitzki D and Fernández GP (2022) Artificial intelligence and industrial innovation: Evidence from German firm-level data. *Research Policy* 51(7), 104555. https://doi.org/10.1016/j.respol.2022.104555.
Resolution Foundation (2022) *Stagnation Nation: Interim Report*. London: Resolution Foundation.
Rodrik D (2022) An Industrial Policy for Good Jobs. Policy Proposal 2022-09. Washington, DC: The Brookings Institution, The Hamilton Project.
Rodrik D and Sabel C (2022) Building a good jobs economy. In Allen D, Benkler Y, Downey L, Henderson R and Simons J (eds), *A Political Economy of Justice*. Chicago, IL: University of Chicago Press, 61–95.
Rodrik D and Stantcheva S (2021) Fixing capitalism's good jobs problem. *Oxford Review of Economic Policy* 37(4), 824–847. https://doi.org/10.1093/oxrep/grab025.
Sachs G (2023) The Potentially Large Effects of Artificial Intelligence on Economic Growth. Available at https://www.gspublishing.com/content/research/en/reports/2023/03/27/d64e052b-0f6e-45d7-967b-d7be35fabd16.html (accessed 16 July, 2025).
Sachs G (2024) AI is showing 'very positive' signs of eventually boosting GDP and productivity. Available at https://www.goldmansachs.com/insights/articles/AI-is-showing-very-positive-signs-of-boosting-gdp (accessed 16 July, 2025).
Schwab K (2016) The fourth industrial revolution: What it means and how to respond. Available at https://www.weforum.org/agenda/2016/01/the-fourth-industrial-revolution-what-it-means-and-how-to-respond/ (accessed 16 July, 2025).
Society R (2022) *Regional Absorptive Capacity: The Skills Dimension*. London: Royal Society.
Souto-Otero M, Freebody S and Brown P (2021) Technological change and labour substitution: Can firm characteristics shelter workers against automation? Digital Futures of Work Research Programme, Working Paper 4. Available at https://digitalfuturesofwork.com/wp-content/uploads/2021/02/WP04-BPSS-Tech.pdf (accessed 16 July, 2025).
Teutloff O, Einsiedler J, Kässi O, Braesemann F, Mishkin P and del Rio-Chanona RM (2025) Winners and losers of generative AI: Early evidence of shifts in freelancer demand. *Journal of Economic Behavior & Organization* 235, 106845. https://doi.org/10.1016/j.jebo.2024.106845.
Thompson P and Laaser K (2021) Beyond technological determinism: Revitalising labour process analyses of technology, capital and labour. *Work in the Global Economy* 1(1–2), 139–159. https://doi.org/10.1332/273241721X16276384832119.
Thompson P and Smith C (2024) Labour process theory: In and beyond the core: Continuities, challenges, and choices. *Work in the Global Economy* 4(2), 1–25. https://doi.org/10.1332/27324176Y2024D000000027.
UK Government (2025) AI Opportunities Action Plan. London: Department for Science, Innovation and Technology. Available at https://www.gov.uk/government/publications/ai-opportunities-action-plan/ai-opportunities-action-plan (accessed 28 November, 2025).
Ulnicane I, Knight W, Leach S, Stahl BC and Wanjiku WG (2021) Framing governance for a contested emerging technology: Insights from AI policy. *Policy and Society*, 40(2), 158–177. https://doi.org/10.1080/14494035.2020.1855800.
van Ark B, de Vries K and Erumban AA (2020) How to not miss a productivity revival once again? Discussion Paper 518, National Institute of Economic and Social Research. Available at https://www.niesr.ac.uk/wp-content/uploads/2021/10/NIESR-DP-518–4.pdf (accessed 16 July, 2025).

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press

van Ark B and Venables AJ (2020) A concerted effort to tackle the UK productivity puzzle. The Productivity Institute Working Paper No. 001. Available at https://www.productivity.ac.uk/wp-content/uploads/2020/12/TPI-working-paper-1-A-concerted-effort-van-Ark-Venables.pdf (accessed 16 July, 2025).

van Inwegen E, Munyikwa ZT and Horton JJ (2023) Algorithmic writing assistance on jobseekers' resumes increases hires. National Bureau of Economic Research Working Paper No. 30886. Cambridge, MA: National Bureau of Economic Research.

Warner ME and Xu Y (2021) Productivity divergence: State policy, corporate capture and labour power in the USA. *Cambridge Journal of Regions, Economy & Society* 14(1), 51–68. https://doi.org/10.1093/cjres/rsaa040.

Wilson R (2022) *Age of Invisible Machines: A Practical Guide to Creating a Hyperautomated Ecosystem of Intelligent Digital Workers*. Hoboken, NJ: Wiley.

Xue M, Cao X, Feng X, Gu B and Zhang Y (2022) Is college education less necessary with AI? Evidence from firm-level labor structure changes. *Journal of Management Information Systems* 39(3), 728–759. https://doi.org/10.1080/07421222.2022.2096542.

Zarifhonarvar A (2023) Economics of ChatGPT: A labor market view on the occupational impact of artificial intelligence. *Journal of Electronic Business & Digital Economics* 2(2), 100–116. https://doi.org/10.1108/JEBDE-10-2023-0021.

Zickuhr K (2021) *Exploring the Impact of Automation and New Technologies on the Future of U.S. Workers and Their Families*. Washington, DC: The Washington Center for Equitable Growth.

Cite this article: Tholen G and Westwood A (2026). Can the fourth industrial revolution solve the productivity problem? *The Economic and Labour Relations Review*. https://doi.org/10.1017/elr.2026.10077

https://doi.org/10.1017/elr.2026.10077 Published online by Cambridge University Press