at times competing with observers for attention and resources. The friction between the indigenous groups and observers has occurred despite the fact that, within the Council and under its rules of procedure, the Permanent Participants' roles are superior to that of the observers.

There is a long-term tension between the keen determination of the non-Arctic states to be influential in economic and political terms in the Arctic and the inherent advantages of the Arctic states, including through their existing and effective modes of cooperation (particularly via the Arctic Council). These days, a growing number of countries are not satisfied to stay on the sidelines, with the result that the existing legal order is being pressed to adapt. *Emerging Legal Orders* makes a key contribution by providing clear evidence for how non-Arctic states are increasing their standing in Arctic institutions and instruments, and thus promoting their interests in a region that while dominated by certain states, has room for contributions (and potential for competition) from many others.

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* The views expressed herein are those of the author and not necessarily those of the United States government.

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